

# Government of the Federal Democratic Republic of Ethiopia

## United Nations Development Programme

### Programme Support Document

**Project title:** Food security and Agricultural Development

**Project ID:** (to be generated in the Atlas system)

**Project Duration:** 2004 - 2006

**Management Arrangement:** NEX

**Implementing partner (Designated executing agency):** Ministry of Agriculture and Rural Development (MoARD)

**Other Partners (Implementing agencies):** Federal Food Security Coordination Bureau, Regional and Wereda Agriculture and Rural Development and Cooperative Promotion Bureaus/Offices, Food Security Offices and other relevant Federal and Community/grass-roots Institutions.

**Programme Resource:** US \$ 5 million<sup>1</sup>

**Programme Brief Description:** (See next page)



Agreed by Government Mulugeta Date 06 DEC 2004  
Mulugeta, Ph.D.  
State Minister

Agreed by Executing Agency Belay Ejigu Date 02 DEC 2004  
Belay Ejigu  
State Minister

Agreed by UNDP Modibo Toure Date 6/12/04  
Modibo Toure, Resident Representative

<sup>1</sup> Allotted total CCF 2 fund was US \$ 6 million out of which US \$ 1 million was used under Preparatory Assistance

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## United Nations Development Programme

### Food Security and Agricultural Development Programme

#### Brief Description

Although Ethiopia's overall economic growth in recent years, as measured by increase in GDP has been good, there remain enormous development challenges. Vulnerability and drought disaster risk, acute and chronic food insecurity, shift from relief to recovery and long-term sustainable economic development, etc are some major issues to be still addressed. Food insecurity caused by natural and structural factors has been a rooted development challenge. Millions of peoples are faced with food crisis year in and year out. Moreover, the pandemic of HIV/AIDS has added to the complexity of the problem.

The government has been pursuing actions at the various administrative levels (federal, regional, wereda) including putting in place new policies, strategies and institutional arrangements with the purpose of seeking a lasting solution to food insecurity and the regular drought crisis. A Food Security and related Rural Development Strategies have been detailed and issued. A good range of policy packages have been outlined in the Sustainable Development and Poverty Reduction Programme (SDPRP). A series of various policy dialogues and consultations between the government and development partners have taken place to pave the way forward. Yet, the persistent of the food insecurity challenge has forced to stop and think, and take stock of past actions and consider "doing business differently". In this regard, the new Coalition for food security in Ethiopia has been a major positive step, to which the government and development partners are committed. This innovative approach emphasizes "doing business differently" in an "emergency mode". A coalition approach is believed to fetch the desired development change.

UNDP committed US \$ 6 million of its TRAC to support food security programme, as approved by the UNDP Executive Board in June 2002 in the context of the second Country Cooperation Framework. Of this amount, US \$ 1 million was used under a Preparatory Assistance (PA) arrangement, pending the signing of the full programme document. The PA has been designed to contribute in providing immediate support of priority food security activities identified by the government; making available immediate support for strengthening of the then Ministry of Rural Development (MORD), etc. Also in the interim, the process of the new Coalition for food security was initiated, which resulted in a Coalition food security programme framework. This Coalition process in 2003 received support of US \$ 150, 000 contributed in a funding pool by UNDP, USAID and WB. This Programme Support Document (PSD) with a TRAC of US \$ 5 million is to detail areas of UNDP support for the continuation of the earlier started process to a second phase. This is through facilitating the continued application of the Coalition idea for enhanced livelihood and food security. The Coalition approach can facilitate creation of the enabling environment for greater harmonization and coordination of partners' food security actions.

In view of the above, Support through this programme will focus on five major components:

- First, continued implementation of the Coalition idea. This will include capacity strengthening of the Food Security Coordination Bureau, and the well functioning of a Food Security Steering Committee for increased coordination and harmonization. Linked to this is also the creation /organization of a policy forum for annual progress review of food security actions along with the APR for the SDPRP.
- Second, strengthening capacity of food security and agricultural development institutions at the Centre, regions and weredas including community organizations. This is to facilitate an improved service delivery system for making food security happen for the poor.
- Third, social mobilization to ignite the national potential for self-reliance and sustainability including through the creation and expansion of asset for the poor.
- Forth, development of effective and functional methodology for food security information system and database management (subject to a review of the outcome of NAIS evaluation).
- Fifth, efficient management of this programme with monitoring and evaluation system in place.

The Centre, regions and selected safety net programme weredas (with focus on communities) will benefit from this programme.





**Table 2. PROJECT RESULTS AND RESOURCE FRAMEWORK**

SRF Goal: Achieving the MDGs and reducing human poverty			
Outcome: <b>Food Security through enhanced enabling environment including vigorous and continued Coalition process</b>			
Outcome Indicator: - Enhanced and on-going Coalition process - Strengthened institutional capacity at the federal, regional and wereda levels			
Project Title and ID: Food Security and Agricultural Development Programme – Atlas Award ID...			
Applicable MYFF Service Line 1.2: Pro-poor policy reform to achieve MDG targets Service Line 1.3: Local poverty initiatives			
Partnership Strategy: the Coalition for food security in Ethiopia is the basis for the strategy – involving federal/regional governments, development partners: donors, the UN System, civil societies, NGOs, etc. In terms of resources, both parallel financing and cost-sharing modalities will be used to maximize complementarities and collaborative efforts among partners.			
Intended Output	Output indicators	Indicative Activities	Inputs description
1. Well functioning Coalition (government and development partners) for Food Security in Ethiopia	- Greater harmonization and coordination of development partners' support.  - Reinvigoration and continuation of the Coalition process  - Regular meetings and reports.	1.1 Strengthen capacity of the Food Security Coordination Bureau for greater harmonization and coordination of the Coalition process  1.2 Support the well-functioning of the revamped Food Security Steering Committee – such structures to be replicated from federal to regional and wereda level	- System development for coordination and harmonization - In service and short-term training - Etc
			- Facility for info compilation and dissemination - Staffing for the secretariat to support FSSC - Input to support and follow up on the FSSC's work - Material inputs for producing regular food brochures and publication



Intended Output	Output Indicators	Indicative Activities	Inputs Description
	<ul style="list-style-type: none"> <li>- Availability of annual progress report</li> <li>- Organization of annual review meeting</li> </ul>	<p>1.3 Organize and support the Annual Review Progress of the Coalition work</p>	<ul style="list-style-type: none"> <li>- Miscellaneous inputs for preparation of annual report</li> <li>- Facility and material costs for the running annual review</li> <li>- Workshop costs</li> <li>- Preparation of proceedings and follow up actions</li> </ul>
<p>2. Capacity building of food security institutions at federal, regional, woreda and community levels for greater harmonization, coordination, enabling environment for effective/efficient service deliveries and food security and agricultural development</p>	<ul style="list-style-type: none"> <li>- Improved service delivery</li> </ul>	<p>2.1 Strengthen capacity of new MOARD for effective service delivery</p>	<ul style="list-style-type: none"> <li>- In service and short-term training to staff</li> <li>- Facilities and materials for institutional strengthening</li> <li>- Inputs for strengthened system of coordination and harmonization of the various institutions and departments</li> <li>- Inputs for regular forum for federal Ministry and regional governments and bureaus.</li> </ul>
<p>Enhanced community level management capacity</p>	<ul style="list-style-type: none"> <li>- Improved service delivery to communities</li> </ul>	<p>2.2 Build capacity of food security and agricultural development institutions (BORD, BOA, BDPPC, Food Security Office, BOWA, BOC) at the regional and woreda levels to create the enabling environment for efficient and effective harmonization, coordination, delivery of food security results</p>	<ul style="list-style-type: none"> <li>- Inputs for capacity needs assessment in the regional and woreda levels</li> <li>- In service and short-term training (including study tours as necessary)</li> <li>- Physical/material inputs</li> <li>- Placement of NUNVs in woredas</li> <li>- Inputs for food security policy forums in the regions/weredas</li> <li>- Inputs for development of system for enhanced coordination</li> <li>- Provision of skill training at the community level</li> </ul>



<b>Intended Output</b>	<b>Output Indicators</b>	<b>Indicative Activities</b>	<b>Inputs Description</b>
<p>3. Social mobilization and participatory development to promote self-reliance and sustainable rural economic growth in food security</p>	<ul style="list-style-type: none"> <li>- Placement of a social mobilization expert/adviser</li> <li>Readiness of social mobilization strategy</li> <li>-Preparation of SM manual</li> </ul>	<p>3.1 Develop the concept, strategy and implementation manual on social mobilization in the Ethiopian context</p>	<ul style="list-style-type: none"> <li>- Expert/adviser on social mobilization</li> <li>- Miscellaneous inputs</li> <li>- Inputs for training on best practices from other countries</li> </ul>
<p>Empowerment of community organizations such as women's groups, farmers associations, etc. through social mobilization and direct capacity development to take the lead to create their own food security.</p>	<ul style="list-style-type: none"> <li>- Number of communities and poor households benefiting from SM</li> <li>- Level of asset creation for the poor and number of women benefiting</li> <li>- 40% of the programme fund directly managed and delivered by communities</li> </ul>	<p>3.2 Popularise social mobilization approach through creation SM network and technical group (consortium of government, development partners including donors, UN agencies, civil societies, etc), and mobilize and empower communities for self-reliance through training for attitudinal changes, mobilization of local resources, e.g. labour and capital basis.</p> <p>3.3 Capacity development of community level organizations for programme development, management and service delivery</p>	<ul style="list-style-type: none"> <li>- In service training at all levels (federal, regional wereda and community levels)</li> <li>- Inputs for workshops including at the Centre, regions &amp; weredas</li> <li>- Inputs for creating and implementing a system social mobilization</li> <li>- NUNVs</li> <li>- Training, systems support, capacity building, etc to community organization for programme development, management and service delivery</li> </ul>

Intended Output	Output Indicators	Indicative Activities	Inputs Description
	<ul style="list-style-type: none"> <li>- Improved service delivery of marketing cooperatives to their member farmers</li> </ul>	<p>3.3 Build management and operational capacity of rural marketing cooperatives to create the enabling environment for improved service delivery to members and communities with due focus to gender issues</p>	<ul style="list-style-type: none"> <li>- Inputs for improving storage facilities</li> <li>- Inputs for studying success and challenges of marketing cooperatives at the grass root level</li> <li>- Capital grants to marketing cooperatives with a special focus to women</li> <li>- In service training on management and members' collaboration and rights (with focus on gender matters)</li> <li>- Inputs for learning from best practices from other countries</li> <li>- Costs for establishing an effective system of management</li> </ul>





Intended Output	Output Indicators	Indicative Activities	Inputs Description
<p>4. Develop methodology for functional and user friendly and sustainable food security information system (including development and maintenance of proper websites, information dissemination with interface to existing systems</p>	<p>- Well functioning food security system</p>	<p>4. 1. Develop methodology for functional and user friendly and sustainable food security information system (including maintenance of proper websites, information dissemination with interface to existing systems focusing on early warning system for disaster risk reduction (DPPC); MoCB's network initiatives, etc; and capacity strengthening for effective use and management of the system</p>	<p><b>To be further defined with completion of the NAIS evaluation:</b>            FSIS experts/consultants            - In service training            - Inputs for workshops            - Physical/material inputs</p>
<p>5. Effective and efficient programme management with results based orientation and programme delivery (financial and substantive)</p>	<p>- Timely programme delivery and reporting</p>	<p>5.1. Training in substantive reporting and management procedures for enhanced results, accountability and audit compliance, and strengthened capacity of the NPMS and RPMS</p>	<p>- Staffing (finance officer and others)            - In service training costs for effective management, reporting and enhanced programme delivery            - Inputs for monitoring of programme implementation and results            - Procurement of equipment</p>



Programme : Food Security and Agricultural Development Programme  
 Year : 2004 - 2006 Budget Plan

Output	Key Activities	Planned Budget									
		Responsibility Party	Fund	Donor	Budget Description	Amount USD	Oct.- Dec. 2004	2005	2006		
Well functioning of Coalition for Food Security in Ethiopia	1.1 Capacity Strengthening of Food Security Coordination Bureau	FSCB	TRAC	UNDP	71300 National Consultant	20,000		20,000			
		FSCB	TRAC	UNDP	71600 Local Travel	10,000		5,000	5,000		
		FSCB	TRAC	UNDP	71600 International Travel	50,000		50,000			
		FSCB	TRAC	UNDP	63400 Learning costs (In-service)	25,000		16,000	9,000		
		FSCB	TRAC	UNDP	74500 Miscellaneous	32,250		16,125	16,125		
		FSCB	TRAC	UNDP	75100 Implementation/Support Service	2,059		1,607	452		
		<b>Sub-Total</b>					<b>139,309</b>		<b>108,732</b>	<b>30,577</b>	
1.2 Support to Food Security Steering Committee	1.2 Support to Food Security Steering Committee	FSCB	TRAC	UNDP	71400 Contractual Service (Support Group)	10,000		6,000	4,000		
		FSCB	TRAC	UNDP	71600 Local Travel	10,000		6,000	4,000		
		FSCB	TRAC	UNDP	72200 Equipment	19,000		12,000	7,000		
		FSCB	TRAC	UNDP	74500 Miscellaneous	15,000		8,000	7,000		
		FSCB	TRAC	UNDP	75100 Implementation Support Service	810		480	330		
		<b>Sub-Total</b>					<b>54,810</b>		<b>32,480</b>	<b>22,330</b>	
1.3 Organize & Support Annual Review Progress of the Coalition Work	1.3 Organize & Support Annual Review Progress of the Coalition Work	MOARD	TRAC	UNDP	71300 National Consultant	20,000		20,000			
		MOARD	TRAC	UNDP	71600 Local Travel	30,000		20,000	10,000		
		MOARD	TRAC	UNDP	74500 Miscellaneous	32,250		17,250	15,000		
		MOARD	TRAC	UNDP	75100 Implementation Support Service	1,234		859	375		
		<b>Sub-Total</b>					<b>83,484</b>		<b>58,109</b>	<b>25,375</b>	
2. Capacity Building of Food Security and Agricultural Development Institutions	2.1 Capacity Strengthening of MOARD	MOARD	TRAC	UNDP	71300 National Consultant	20,000		20,000			
		MOARD	TRAC	UNDP	71600 International Travel	60,000		60,000			
		MOARD	TRAC	UNDP	63400 Learning cost (In-service)	89,255		50,000	39,255		
		MOARD	TRAC	UNDP	72200 Equipment	70,000		50,000	20,000		
		MOARD	TRAC	UNDP	74500 Miscellaneous	46,384		26,384	20,000		
		MOARD	TRAC	UNDP	75100 Implementation Support Service	4,285		3,096	1,189		
		<b>Sub-Total</b>					<b>289,923</b>		<b>209,480</b>	<b>80,443</b>	
		2.2 Capacity Strengthening of Food Security and Agricultural Development Institutions at Regional and Woreda levels	2.2 Capacity Strengthening of Food Security and Agricultural Development Institutions at Regional and Woreda levels	Region	TRAC	UNDP	63400 Learning costs (In-service)	350,000		175,000	175,000
				Region	TRAC	UNDP	71600 Local Travel	100,000		50,000	50,000
				Region	TRAC	UNDP	71600 International Travel for learning from other countries (*)	150,000		150,000	
				Region	TRAC	UNDP	72200 Procurement	600,000	250,000	220,000	130,000
				Region	TRAC	UNDP	74500 Miscellaneous	100,000		50,000	50,000
		<b>Sub-Total</b>					<b>1,319,500</b>	<b>253,750</b>	<b>654,675</b>	<b>411,075</b>	
<b>Total</b>					<b>1,609,423</b>	<b>253,750</b>	<b>864,155</b>	<b>491,518</b>			

(\*) As there are many developing countries successful in transformation from food aid to sustainable Food Security this element becomes critical in the Ethiopian Condition.





		Planned Budget							
Output	Key Activities	Responsible Party	Fund	Donor	Budget Description	Amount USD	Oct.- Dec. 2004	2005	2006
Promotion of Self-reliance and Sustainable Rural Economic Growth through Social Mobilization	3.1 Manual and Strategy Development for Social Mobilization	MOARD	TRAC	UNDP	71200 Social Mobilization Advisor (International)	60,000		60,000	
		MOARD	TRAC	UNDP	71300 National Consultant	20,000		20,000	
		MOARD	TRAC	UNDP	71600 Local Travel	30,000		15,000	15,000
		MOARD	TRAC	UNDP	74500 Miscellaneous	13,500		7,500	6,000
		MOARD	TRAC	UNDP	75100 Implementation Support Service	1,853		1,538	315
						<b>125,353</b>		<b>104,038</b>	<b>21,315</b>
						150,000		75,000	75,000
						40,000		40,000	
						100,000		60,000	40,000
						1,210,070		610,070	600,000
	<b>Sub-Total</b>				50,000		30,000	20,000	
		MOARD	TRAC	UNDP	75100 Implementation Support Service	23,251		12,226	11,025
					<b>1,573,321</b>		<b>827,296</b>	<b>746,025</b>	
	<b>Sub-Total</b>				10,000		10,000		
		COB	TRAC	UNDP	71300 National Consultant	20,000		10,000	10,000
		COB	TRAC	UNDP	71600 Local Travel	30,000		15,000	15,000
		COB	TRAC	UNDP	63400 In-service training	100,000		80,000	20,000
		COB	TRAC	UNDP	72200 Equipment	600,000	300,000	300,000	
		COB	TRAC	UNDP	72600 Micro Capital Grants	20,700		10,700	10,000
		COB	TRAC	UNDP	74500 Miscellaneous	11,711	4,500	6,386	825
		COB	TRAC	UNDP	75100 Implementation Support Service	792,411	304,500	432,086	55,825
	<b>Sub-Total</b>				<b>2,491,084</b>		<b>1,363,420</b>	<b>823,165</b>	
	<b>Total</b>				50,000		50,000		
		MOARD	TRAC	UNDP	71200 International Consultant	30,000		30,000	
		MOARD	TRAC	UNDP	71300 National Consultant	20,000		10,000	10,000
		MOARD	TRAC	UNDP	71600 Local Travel	50,000		50,000	
		MOARD	TRAC	UNDP	71600 International Travel	250,000		200,000	50,000
		MOARD	TRAC	UNDP	72200 Equipment	40,000		20,000	20,000
		MOARD	TRAC	UNDP	63400 Learning cost (in-service)	20,000		10,000	10,000
		MOARD	TRAC	UNDP	74500 Miscellaneous	6,900		5,550	1,350
		MOARD	TRAC	UNDP	75100 Implementation support Service	<b>466,900</b>		<b>375,550</b>	<b>91,350</b>
	<b>Sub-Total</b>				50,000		25,000	25,000	
		MOARD	TRAC	UNDP	61100 Support Staff	20,000		10,000	10,000
		MOARD	TRAC	UNDP	71600 Local Travel	30,000		30,000	
		MOARD	TRAC	UNDP	71600 International Travel	20,000		10,000	10,000
		MOARD	TRAC	UNDP	72200 Equipment	5,000		2,500	2,500
		MOARD	TRAC	UNDP	63400 Learning costs (In-service)	27,700		13,850	13,850
		MOARD	TRAC	UNDP	74500 Miscellaneous	2,290		1,370	920
		MOARD	TRAC	UNDP	75100 Implementation Support Service	<b>154,990</b>		<b>92,720</b>	<b>62,270</b>
	<b>Sub-Total</b>				<b>5,000,000</b>		<b>558,250</b>	<b>2,895,166</b>	<b>1,546,585</b>
	<b>GRAND TOTAL</b>								

